

TC Abstract

I. Basic project data

• Country/Region :	JAMAICA/CCB - Caribbean Group
• TC Name :	Support for the Implementation of the National identification System
• TC Number :	JA-T1136
• Team Leader/Members :	Mejia Giraldo, Camila - Team Leader; Watson, Brodrick Raylando - Operational Analyst; Muenta Kunigami, Arturo - Team Member; Calderon Lopez, Estefania Belen - Team Member; Hoffman, Nathalie Alexandra - Project Assistant; Jaime Ramirez, Margie-Lys – Attorney; Leon, Javier - Team Member
• Indicate if : Operational Support, Client Support, or Research & Dissemination :	Operational Support
• If Operational Support TC, give number and name of Operation Supported by the TC :	Implementation of the National Identification System for Economic Growth (NIDS)-JA-L1072 - Preparation
• Reference to Request (EZShare #):	EZSHARE-606363639-13
• Date of TC Abstract :	05 Apr 2017
• Beneficiary (countries or entities which are the recipient of the technical assistance) :	Government of Jamaica
• Executing Agency and contact name (Organization or entity responsible for executing the TC Program) {if Bank: Contracting entity} { if the same as Beneficiary, please indicate} :	US-IDB - Office of the Prime Minister (OPM) – NIDS Unit (National Identification System Project)
• IDB Funding Requested :	\$ 600,000.00
• Local counterpart funding, if any :	\$ 106,000.00
• Disbursement period (which includes execution period) :	24 months
• Required start date :	
• Types of consultants (firm or individual consultants) :	Individuals
• Prepared by Unit :	Institutional Capacity of State
• Unit of Disbursement Responsibility :	Country Office Jamaica
• Included in Country Strategy (y/n) :	Yes
• TC included in CPD(y / n) :	No
• Strategic Alignment :	Social inclusion and equality , Productivity and innovation , Institutional capacity and rule of law

II. Objective and Justification

The objective of this TC is to coordinate strategic actions with the Facilitating entities to improve their institutional capacity and create linkages between the private and public sector before commencing the NIDS implementation phase.

Implementation of the NIDS depends strongly depended on the development of the recommended institutional framework, which involves the transformation of the Registrar General's Department (RGD) into a new organization: the Jamaica National Identification Agency (JNIA), a statutory body, which will have responsibility for civil registration and civil identification functions. In order to facilitate this transition, the RGD will be placed under the purview of the OPM. JNIA will perform all functions carried out by the RGD, in addition to civil identification functions.

The transformation of RGD into the JNIA will require a number of structural adjustments, including technical assistance to conduct a strategic review of the civil registration process; automation and innovation of the civil registration system, improvement of the service delivery and amending the laws to facilitate civil identification. This transformation is extremely relevant for the NIDS implementation, since the RGD is the only government entity that issues the birth certificate for all the citizens and residence. It is considered that its database is the most complete in comparison with the bases of other institutions.

Simultaneously, NIDS implementation will require the support from key entities which are referred to as Facilitating Entities. These facilitating entities include RGD, e-Gov Jamaica Limited, Ministry of Labour and Social Security (MLSS), Passport Immigration and Citizenship Agency (PICA), and Tax Administration Jamaica (TAJ); whose resources such as physical facilities, human resources, technical expertise and specialized equipment, will be leveraged to execute NIDS business processes. Its collaboration is pivotal since they will have access, in varying degrees, to certain NIDS data fields in order to verify records in their database and upload updated records into the NIDS database.

The regulatory reforms that need to be carried out include adjustments with respect to: registration of citizens and persons resident in Jamaica, generation and assignment of a NIN, issuing of identification cards, establishment of a National Civil and Biometric Database, data storage and management, data sharing, sanctions for illegal use of information, protection of an individual's right to privacy and institutional arrangements.

The IDB is preparing an investment operation to support the implementation of the National Identification System for Economic Growth (JA-L1072). The program will be structured around three main components: (i) Implementation of a Legal and Institutional framework for the NIDS; (ii) Implementation of a unique National Identification Number and Civil and Biometric Database; and (iii) Service delivery improvement through identity verification. For the implementation of this program, it is pivotal to promote additional technical analysis and strategic actions to support the preparatory stage of the NIDS and assist to the entities that are going to be the main beneficiaries of the National Identification System. Also it will be necessary to promote technical knowledge exchanges between countries and entities that have achieved good performance in the development of their identification systems.

III. Description of activities and outputs

Component 1. Support the institutional capacity for the implementation of the NIDS: This component seeks to improve the institutional capacity of the GOJ required for the creation of the new Jamaica National Identification Agency (JNIA). To accomplish this objective the following activities will be carried out: (i) Technical assistance to review and analyze the institutional capacity of the RGD and other facilitating entities, including the operational process, business process, human resources, operational policy framework and use of ICTs; (ii) Development of the process reengineering of the Facilitating agencies; (iii) Technical assistance to support the NIDS Implementation Task Force and Business Model; (iv) Development of technical specifications for the ICT architecture of the NIDS; and (v) Technical assistance to develop the interconnectivity platform between the facilitating entities.

Component 2. Linkages with the private and public sector: This component seeks to analyze the potential benefits that the NIDS could have in the delivery of private and public services with financial and non-financial activities. To accomplish this objective the following activities will be carried out: (i) Technical assistance to provide a legal review regarding the institutional and regulatory framework for the NIDS implementation; (ii) Technical analysis to identify the main factors at legal and organizational level for implementing a national identity system in relation to financial and non-financial activities; and (iii) Technical assistance to develop guidance procedures for the verification of the citizens identity that would be implemented by the financial and non-financial sector once the NIDS launches.

Component 3. Knowledge and Dissemination: The activities in this component will be directed to increase the knowledge of the citizens and Jamaican residents regarding the new registration and identity structure and services. The following activity will be undertaken: (i) Assistance to initiate a soft public roll-out of the NIDS Public Education Programme, including: (1) an internal communication campaign between the government agencies to promote the use of the NIDS; (2) an internal communication campaign to promote the adequate use of the NIDS in the financial and non-financial services; and (3) a massive communication campaign to disseminate the benefits of registering for a NIDS, including information about the points of registration; (ii) Training activities on how to incorporate the use of the national identification card in all financial and non-financial services; and (iii) Establishment of the Advisory Committee on Identity Management to support and advise the implementation of the NIDS based on good practices and lessons learned. The advisory committee would be integrated at least by 5 international specialists. The specialists could be from the Korean government and other interested countries that have developed identification systems. It is expected to schedule the meetings of the Advisory between once or twice a year.

Outcomes

Name:

Components

Name: Component 1. Support the institutional capacity for the implementation of the NIDS

Description: This component seeks to improve the institutional capacity of the GOJ required for the creation of the new Jamaica National Identification Agency (JNIA).

- Technical assistance to review and analyze the institutional capacity of the RGD and Facilitating entities
- Development of the process reengineering of the Facilitating Agencies
- Technical assistance to support the NIDS Implementation Task Force and business model
- Development of technical specifications for the ICT architecture of the NIDS
- Technical assistance to develop the interconnectivity platform between the facilitating entities

Name: Component 2. Linkages with the private and public sector

Description: This component seeks to analyze the potential benefits that the NIDS could have in the delivery of private and public services with financial and non-financial activities.

- Technical assistance to provide a legal review
- Study to analyze the key elements for implementing a national identity system
- Technical assistance to develop guidance procedures for the verification of the citizens identity

Name: Component 3. Knowledge and Dissemination

Description: The activities in this component will be directed to increase the knowledge of the citizens and Jamaican residents regarding the new registration and identity structure and services.

- Assistance to initiate a soft public roll-out of the NIDS Public Education Programme
- Training activities on how to incorporate the use of the national identification card
- Establishment of the Advisory Committee

Name: Project Coordination

Description: Project Coordination

Name: External Audit

Description: External Audit

Name: Contingencies

Description: Contingencies

IV. Budget

Indicative Budget

Activity/Component	IDB/Fund Funding	Counterpart Funding	Total Funding
Component 1. Support the institutional capacity for the implementation of the NIDS	\$ 246,000.00	\$ 0.00	\$ 246,000.00
Component 2. Linkages with the private and public sector	\$ 192,000.00	\$ 0.00	\$ 192,000.00
Component 3. Knowledge and Dissemination	\$ 112,000.00	\$ 0.00	\$ 112,000.00
Project Coordination	\$ 15,000.00	\$ 106,000.00	\$ 121,000.00
External Audit	\$ 15,000.00	\$ 0.00	\$ 15,000.00
Contingencies	\$ 20,000.00	\$ 0.00	\$ 20,000.00

V. Executing agency and execution structure

The executing agency of this TC will be the Office of the Prime Minister (OPM), since they count with the technical and administrative resources necessarily for an adequate implementation of the project.

The Office of the Prime Minister (OPM), is the government agency that provides quality leadership, promote good governance and build an inclusive enabling environment, conducive to the development, articulation and implementation of sound policies and programmes consistent with our shared goals and values, as a people. Given the cross-governmental reach and impact for stakeholders of Jamaica's National Identification System (NIDS); the OPM is well positioned to ensure the participation and coordination of whole-of-government and key stakeholder entities.

VI. Project Risks and issues

The Government of Jamaica's fiscal policy programme and Extended Fund Facility with the International Monetary Fund might reduce the fiscal space available to support the implementation cost of a NIDS. This risk is however mitigated as there is a growing demand for NIDS to be established by leveraging and mobilizing existing resources. As such, NIDS remains a priority investment programme for the Government of Jamaica and is vital in supporting other public sector reform initiatives to rationalize Government expenditure and improve business services, access and Government's operating environment.

VII. Environmental and Social Classification

The ESG classification for this operation is C.